


Innovation Pathways in Technology Intensive Government Organizations: Insights from NASA

Zoe Szajnfarber, Ph.D. in Engineering Systems (expected in 2011)

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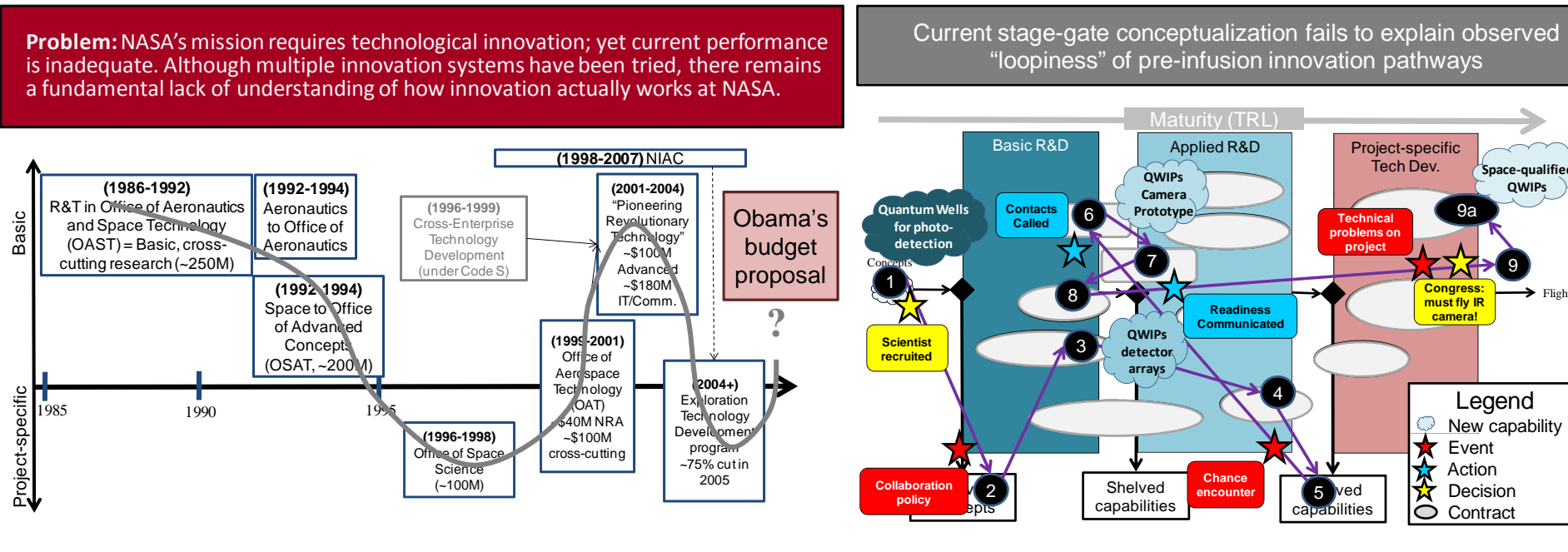
Biography
Zoe Szajnfarber is currently working towards her Ph.D in ESD at MIT. Zoe has worked as a systems engineer at MDRobotics and Dynacon Inc; and at the European Space Agency as a researcher studying technology development in space science missions. Zoe received a B.A.Sc. in Engineering Science from the University of Toronto (2006) and M.S. degrees in Aero/Astro and TPP from MIT (2009).
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Related Publications
Szajnfarber, Z., and A. L. Weigel (2010) "Towards an Empirical Measure of Spacecraft Innovation: The Case of Communication Satellites" *Acta Astronautica*, 66(7-8), 1266-1279
Szajnfarber, Z., Stringfellow, M. V. and Weigel A. L.. (2010) "The Impact of customer-contractor interactions on communication satellite innovation: insights from communication satellite history" *Acta Astronautica* 67(9-10), 1306-1317.
Szajnfarber, Z., Richards, M. G. and Weigel, A. L., "Implications of DoD Acquisition Policy for Innovation: The Case of Operationally Responsive Space," AIAA Space 2008, AIAA, San Diego California, Sept. 9th-11th 2008. (R&R in IJDAM)

Problem Framing

Problem: NASA's mission requires technological innovation; yet current performance is inadequate. Although multiple innovation systems have been tried, there remains a fundamental lack of understanding of how innovation actually works at NASA.

Current stage-gate conceptualization fails to explain observed "loopiness" of pre-infusion innovation pathways.



Definition: An **Innovation Pathway** describes the set of events, decisions and actions that mature a new technology or concept from initial conception to implementation on a flight project.

Research Questions:

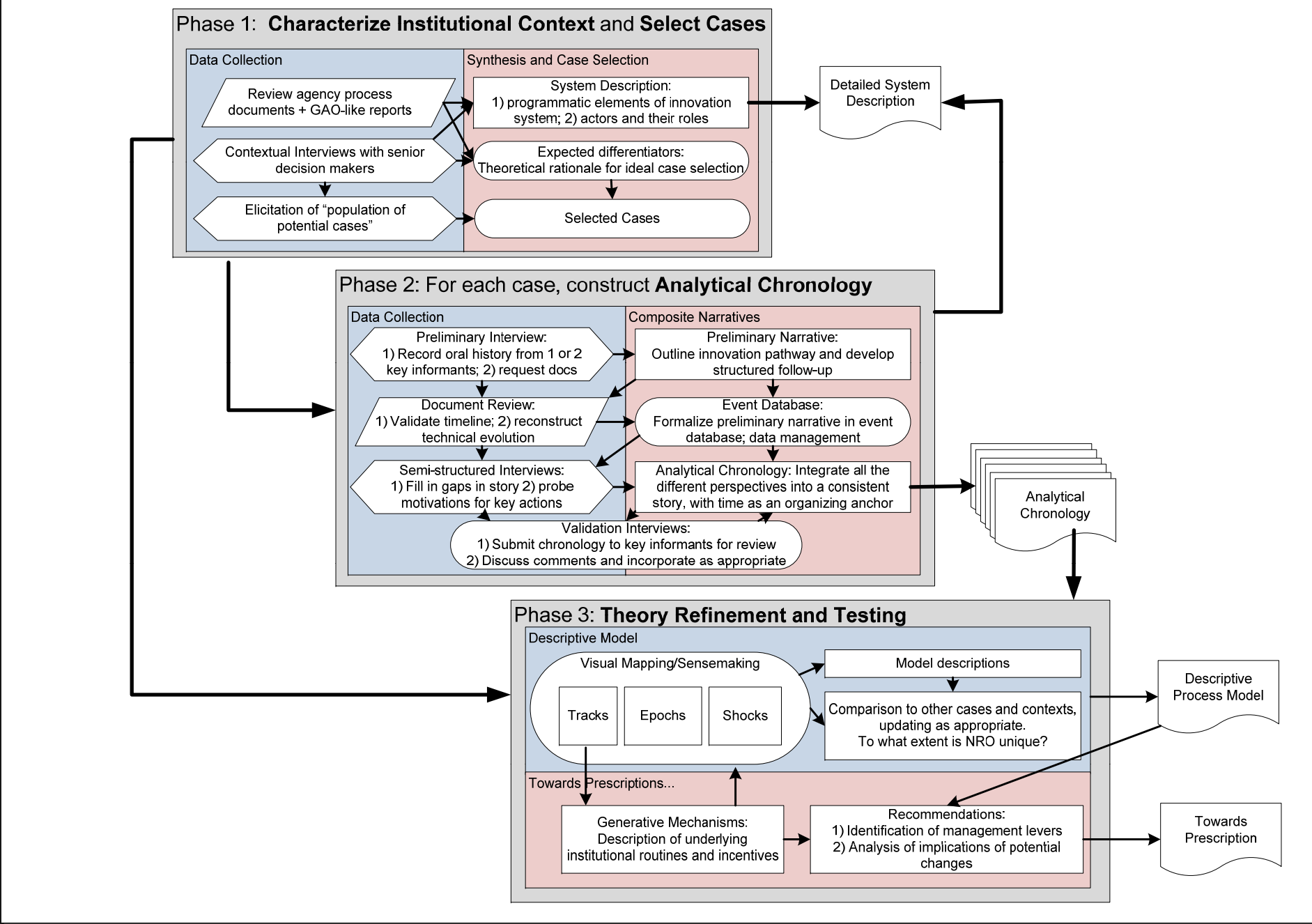
1. What is the structure of NASA's innovation system?
2. How do new capabilities traverse the innovation system as they are matured, and infused into flight projects?
3. Are there patterns of innovation mechanisms, important across multiple innovation pathways?

Research Approach

Phase 1: Characterize Institutional Context and Select Cases

Phase 2: For each case, construct Analytical Chronology

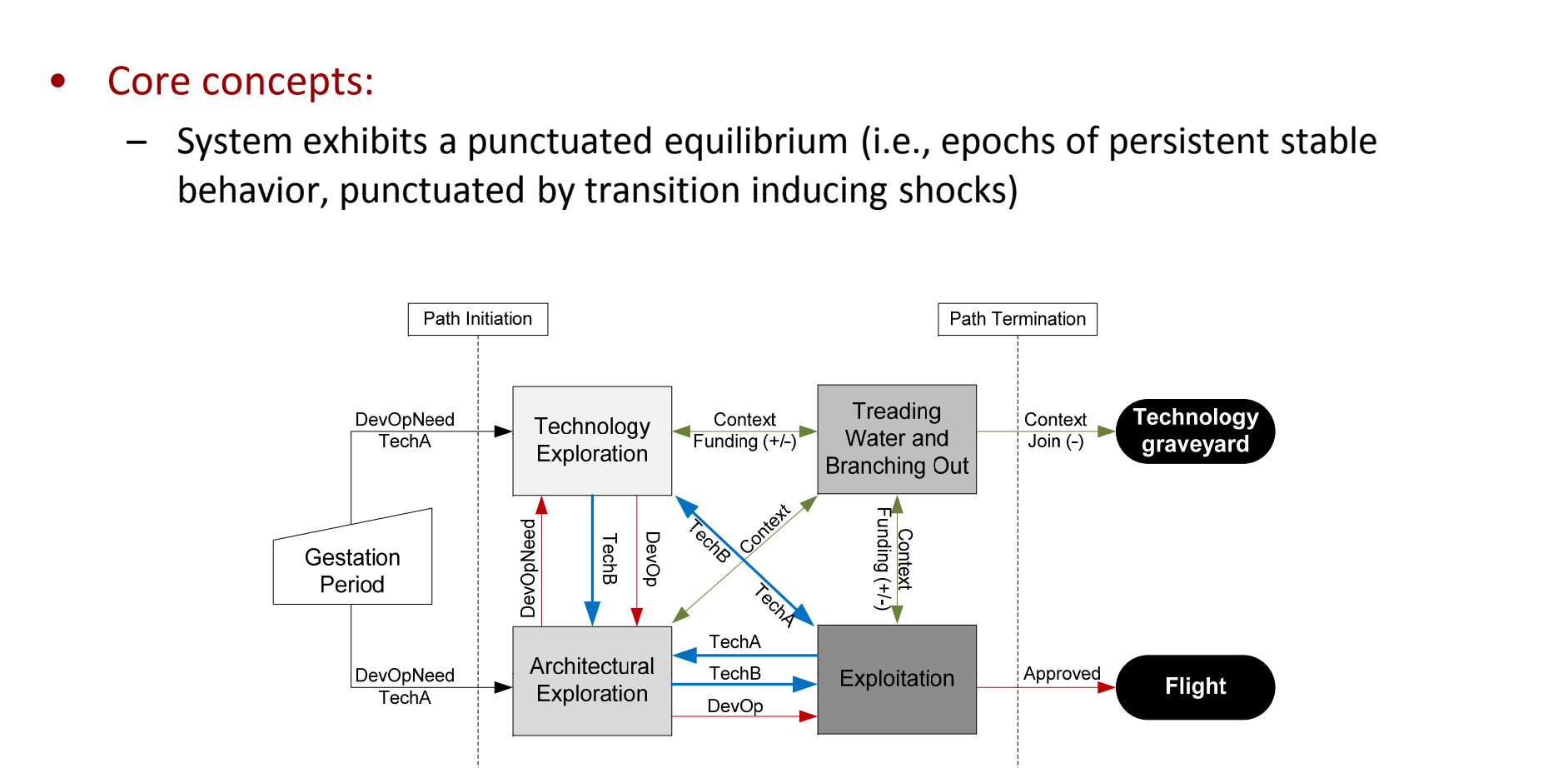
Phase 3: Theory Refinement and Testing



Model Overview

Core concepts:

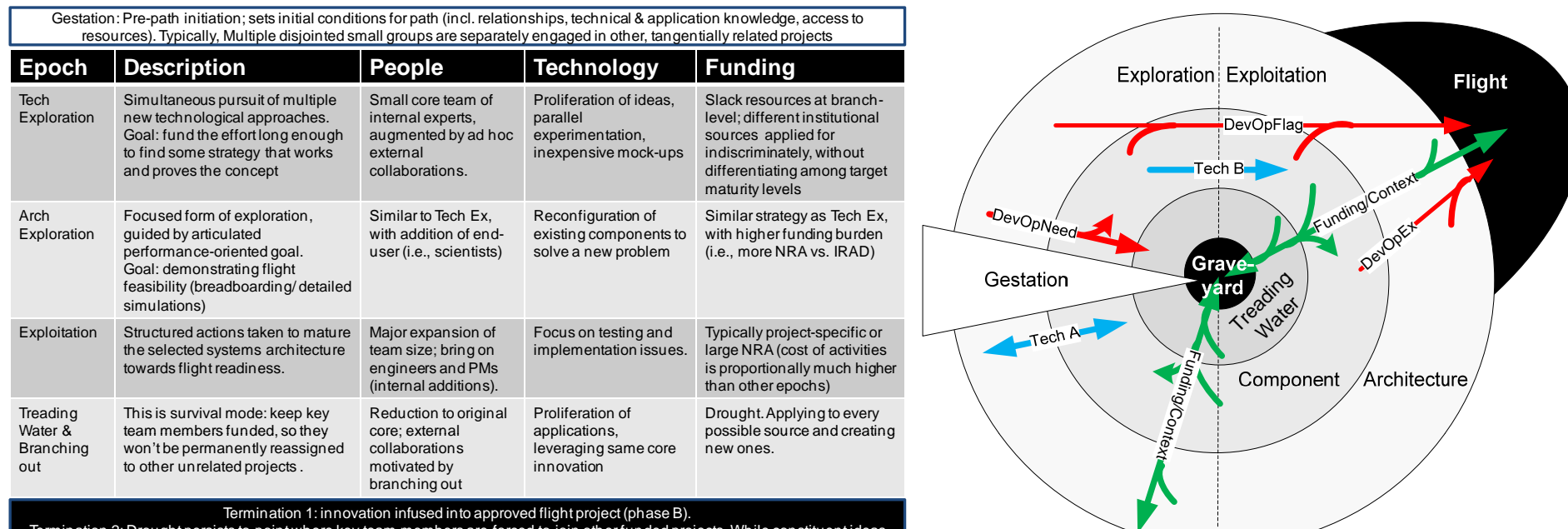
- System exhibits a punctuated equilibrium (i.e., epochs of persistent stable behavior, punctuated by transition inducing shocks)



- Epochs and shocks common across pathways, orders of progression not.
- 4 distinct and identifiable epochs between path initiation and termination
- 3 classes of shocks (problems, solutions, context changes)

Descriptive Process Model

Epoch	Description	People	Technology	Funding
Tech Exploration	Simultaneous pursuit of multiple new technological approaches. Goal: fund the effort long enough to find some strategy that works and proves the concept.	Small core team of internal experts, augmented by ad hoc external collaborators.	Provisional ideas, possible experimentation, inexpensive mock-ups	Slack resources at branch-level; different institutional sources applied for indiscriminately, without differentiating among target maturity levels.
Arch. Exploration	Focused form of exploration, guided by articulated performance-oriented goal. Goal: demonstrating flight feasibility (breakthrough detailed simulations).	Similar to Tech Ex, with addition of end-user (i.e., scientists)	Reconfiguration of existing components to solve a new problem	Similar strategy as Tech Ex, with higher funding burden (i.e., more NRA vs. RAD)
Exploitation	Structured actions taken to mature the selected systems architecture towards flight readiness.	Major expansion of team size; bring on engineers and PMs (internal additions).	Focus on testing and implementation issues.	Typically project-specific or large NRA (cost of activities is proportionally much higher than other epochs).
Treading Water & Branching Out	This is survival mode: keep key team members funded, so they won't be permanently reassigned to other unrelated projects.	Reduction to minimal core; external collaborators motivated by branch-out.	Provisioning of applications, leaving same core innovation	Drought: Applying to every possible source and creating new ones.



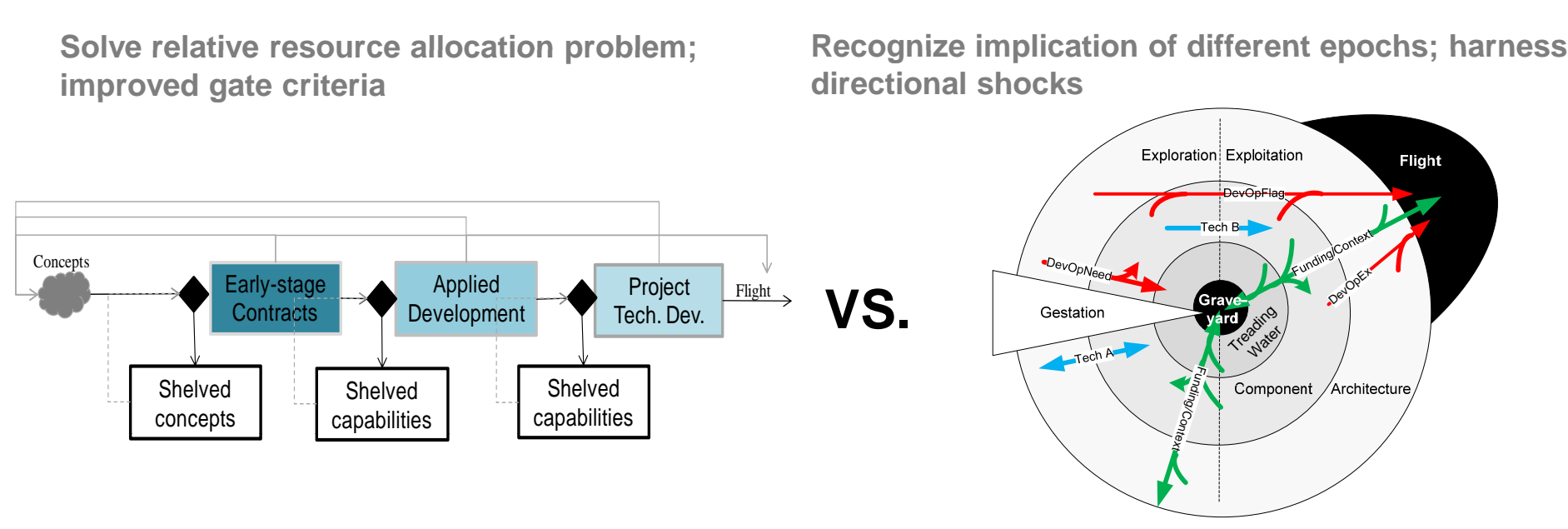
Snapshots from Cases

Shock	Description	Direction of Impact
Solutions	A. Tech A: Laboratory demonstration that a new concept can yield the desired effect (often with poorer performance than incumbents). B. Tech B: Demonstration of technical utility. Timing: unpredictable/unpredictable.	A. Can open up new search space; shift in current trajectory. Raise or lower level of exploration (from Tech A to Tech B). B. Weaker than Tech A (longtime rather than initiate). Necessary precursor to exploitation, but rarely focus transition.
Problems	C. DevOpFlag: Revolutionary, focused aspirations prompts search for radically new approach in target areas. D. DevOpEx: Explicitly new-specific, relatively small opportunity. Still serves as important focus. E. DevOpObs: Identification of key technical outlook in the context of existing architectural concept. Timing: cyclical/semi-cyclical/unpredictable.	C. Typically initiates architectural exploration (explicitly corresponds to resource availability). D. Enables transition from exploration to exploitation (assuming recent Tech B). E. Can initiate new innovation pathway (per Tech A) or lower the level of exploration from arch to tech.
Context	F. Drought: Sudden and/or sustained inability to secure resources (including ready center and discrete level). Often related to change in administration. G. Context capture: key events and activities exogenous to innovation pathway (not covered by other label (e.g., failure of Aero ESTE change in assessment on T)). Timing: semi-cyclical/unpredictable.	F. Initiate transition to treading water & branching out epoch, regardless of current epoch. G. Impact is highly dependent on nature of context change (e.g., in Astro case, it precipitated DevOpEx).
Collaboration	H. Join: In the context of a small team, each member brings unique and important skill/equipment, that often shaped the pathway. Timing: semi-cyclical (external).	H. Join (+), particularly when the addition was unique and important skill/equipment, that often shaped otherwise induced transitions.

Where does this get us?

Solve relative resource allocation problem; improved gate criteria

Recognize implication of different epochs; harness directional shocks



Assumptions of stage-gate view

1. New technologies mature from left to right
2. Process is controllable through funding allocation and gate decisions
3. Adding more stages will ease transition (mitigate valley of death)
4. Rejection at a decision point leads to a shelved capability that can be re-funded as long as it's not obsolete.

Observations captured in process model

1. New technologies embody multiple levels of maturity simultaneously, challenging the concept of monotonically increasing "maturity."
2. Experts apply to multiple levels of funding indiscriminately, confounding basic and applied resources, and limiting that avenue for management control.
3. The valley of the death is more than just a funding gap; there are explorers and exploiters, but few individuals who excel at both modes of R&D.
4. "Shelf life" is as much a matter of keeping the team intact as a question of obsolescence.

Future Directions

Currently have:

1. Detailed innovation pathways
2. Descriptive, empirically grounded process model

Future Work:

3. Prescriptive framework linking tracks and routines to model.
4. Observed systems principles

Map linkages between observed behaviors and the routines & individual incentives that generate them.

Identify key management levers and propose strategies for interventions.

